Complaints Sourcebook and Fees Manual (Financial Ombudsman Service Consumer Credit Jurisdiction and Voluntary Jurisdiction) Instrument 2006

Powers exercised

- A. The Financial Ombudsman Service Limited makes this instrument in the exercise of the following powers and related provisions in the Financial Services and Markets Act 2000 ("the Act"):
 - (1) Section 226A (7) (Consumer Credit Jurisdiction)
 - (2) Schedule 17 paragraph 16B (Procedure for complaints etc.)
 - (3)Section 229 (Awards)
 - (4)Section 230 (Costs)
 - (5) Schedule 17 paragraph 16D (Enforcement of money awards)
 - (6)Schedule 17 paragraph 8 (Guidance)
 - (7)Section 227 (Voluntary Jurisdiction)
 - (8) Schedule 17 paragraph 16C (Fees)

Approval

B. The amendments have not yet been approved by the Financial Services Authority. They are therefore made subject to the approval of the Financial Services Authority.

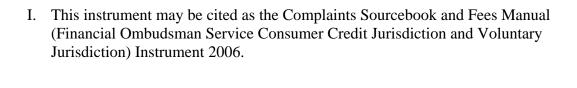
Commencement

C. This instrument comes into force on 6 April 2007 subject to the approval of the Financial Services Authority having been received before that time.

Amendment to the Dispute Resolution: Complaints Sourcebook and Fees Manual

- D. The Dispute Resolution: Complaints Sourcebook Introduction is amended in accordance with Annex A to this instrument for the purposes of the Consumer Credit Jurisdiction.
- E. The Dispute Resolution: Complaints Sourcebook is amended by the provisions in Annex B to this instrument for the purposes of the Consumer Credit Jurisdiction.
- F. The Dispute Resolution: Complaints Sourcebook is amended by the provisions in Annex C to this instrument for the purposes of the Voluntary Jurisdiction.
- G. The Fees Manual is amended by the provisions in Annex D to this instrument.
- H. The Handbook Glossary is amended by the provisions in Annex E to this instrument.

Citation



By order of the Board of the Financial Ombudsman Service Limited: 9 November 2006.

Annex A

Amendments to the Dispute resolution: Complaints sourcebook Introduction

In this annex, underlining indicates new text and striking through indicates deleted text.

DISP Introduction

Access for retail consumers to mechanisms for dealing with complaints about financial services *firms* is a key part of the regulatory regime. The *Act* gives the *FSA* the power to make rules relating to the handling of complaints by *firms* and provides for the establishment of an independent dispute resolution scheme (the *Financial Ombudsman Service*) to resolve complaints about financial services *firms* quickly and with minimum formality. The body established to administer and operate this scheme (the "scheme operator") is the *Financial Ombudsman Service* Limited ("*FOS Ltd*").

In addition, the Consumer Credit Act 2006 has amended the *Act* giving the *Financial Ombudsman Service* power to make rules for the resolution of certain disputes against holders of standard licences (*licensees*) issued by the Office of Fair Trading under the Consumer Credit Act 1974.

This module of the FSA Handbook contains the rules and guidance relating to the handling of complaints by firms and licensees and to the operation of the Financial Ombudsman Service. Responsibility for the rules relating to the Financial Ombudsman Service is shared under the Act between the FSA and the FOS Ltd, with those rules and other requirements written by the FOS Ltd being subject to approval by, or the consent of, the FSA.

Under the *Act*, the *Financial Ombudsman Service* comprises two three jurisdictions:

- (a) The *Compulsory Jurisdiction* covers *firms* which are required to participate in the *Financial Ombudsman Service* in respect of complaints about activities specified by the *FSA* [and *unauthorised persons* subject to the *Compulsory Jurisdiction* in relation to *relevant complaints*];
- (b) The Consumer Credit Jurisdiction covers licensees which are required to participate in the Financial Ombudsman Service in respect of complaints specified by the Financial Ombudsman Service and arising in the course of consumer credit Act-activities;
- (c) The *Voluntary Jurisdiction* can cover financial services activities not included in the *Compulsory Jurisdiction* or the *Consumer Credit Jurisdiction*. Both *firms* and unauthorised firms can participate in the *Voluntary Jurisdiction* by contractual agreement with the *FOS Ltd* (in accordance with the *Standard Terms* see below) and are known as *VJ participants*.

Although the authority to make the rules relating to the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* and the *Voluntary Jurisdiction* derives from different sections of the *Act*, the provisions have been co-ordinated to ensure that, wherever possible, they are identical.

Chapter 1: Complaint handling procedures for firms and licensees

These rules set out the complaint handling procedures which *firms* and *licensees* capable of giving rise to an eligible complaint under the *Compulsory Jurisdiction* or the *Consumer Credit Jurisdiction* (see Chapter 2) must establish. In relation to the *Compulsory Jurisdiction*, they are made by the *FSA* under section 138 of the *Act* and paragraph 13 of Schedule 17 to the *Act*. In relation to the *Consumer Credit Jurisdiction*, They are made by the *Financial Ombudsman Service* under Paragraph 16B of Schedule 17 to the *Act* subject to approval by the FSA. These rules, with some exceptions, are applied to *VJ participants* by contract via the *Standard Terms* set by the *FOS Ltd* (Chapter 4).

Chapter 2: Jurisdiction Rules

These rules set out the scope of the Compulsory Jurisdiction, the Consumer Credit Jurisdiction and the Voluntary Jurisdiction of the Financial Ombudsman Service. They specify who can refer a complaint to the *Financial Ombudsman Service* and the time limits for doing so, as well as which activities are covered by the Compulsory Jurisdiction, the Consumer Credit Jurisdiction and the Voluntary Jurisdiction. The rules also set out the territorial scope of the Financial Ombudsman Service. They are relevant to consumers who may wish to refer complaints to the Financial Ombudsman Service; to firms which are subject to the Compulsory Jurisdiction; to unauthorised persons who are subject to the Compulsory Jurisdiction in relation to relevant complaints; to licensees which are subject to the Consumer Credit Jurisdiction; to VJ participants and to the Ombudsman himself. The rules relating to the scope of the Compulsory Jurisdiction are made by the FSA (under section 226 of the Act); the rules relating to the scope of the Consumer Credit Jurisdiction are made by FOS Ltd under section 226A of the Act, with FSA approval; the rules relating to the scope of the Voluntary Jurisdiction are made by the FOS Ltd, with FSA approval (under section 227). The rules relating to the time limits for referring a complaint to the Financial Ombudsman Service are made by the FSA or FOS Ltd under paragraph 13 or 16B of Schedule 17 to the Act respectively and are applied to VJ participants by contract via the Standard *Terms* set by the *FOS Ltd*.

Chapter 3: Complaint handling procedures of the Financial Ombudsman Service

These rules apply to the *Ombudsman*, to *firms* and to *unauthorised persons* who are subject to the *Compulsory Jurisdiction* in relation to *relevant complaints* and to *licensees* who are subject to the *Consumer Credit Jurisdiction*. They are also relevant to complainants. They set out how the *FOS Ltd* and, in particular, the *Ombudsman* will handle complaints under the *Financial Ombudsman Service*. For the purposes of the *Compulsory Jurisdiction*, they comprise the scheme rules and the costs rules (made by the *FOS Ltd*, with *FSA* consent or approval, under paragraph 14 of Schedule 17 and section 230 respectively) and rules made by the *FSA* on the kinds of loss or damage that can be compensated, including the maximum amount which can be awarded (s229). For the purposes of the *Consumer Credit Jurisdiction*, they comprise rules made by the *Financial Ombudsman Service* with FSA approval under paragraph 16B (1) of Schedule 17 to the *Act*. These procedural rules are applied to *VJ participants* via the *Standard Terms*.

Chapter 4: The Standard Terms

The Standard Terms are made, with FSA approval, by the FOS Ltd under paragraph 18 of

Schedule 17 to the *Act* and are the contractual terms by which *VJ participants* participate in the *Voluntary Jurisdiction*.

Appendix 1: Relevant Existing Complaints

The *Ombudsman Transitional Order*, made by HM Treasury under sections 426-428 of the *Act*, extends the scope of the *Financial Ombudsman Service* to enable it to deal with complaints about pre-*commencement* business where these could have been handled by a former scheme ("*relevant complaints*") and makes special provision for the handling of these complaints.

It distinguishes between:

- (a) relevant existing complaints (ie complaints referred to, but not determined by, a former scheme (other than the Personal Insurance Arbitration Service) before commencement (see article 2 of the Ombudsman Transitional Order); and
- (b) relevant new complaints (ie complaints referred to the Financial Ombudsman Service after commencement which relate to a pre-commencement act or omission, in respect of which the firm was, immediately before commencement, subject to a former scheme) (see article 3 of the Ombudsman Transitional Order).

The Order enables the *FOS Ltd*, with only a few exceptions, to handle *relevant new complaints* in accordance with its new procedures, as set out in *DISP* 1 to 5 and these are covered in the main body of the *DISP* rules. Except as otherwise indicated, the term "complaint" in *DISP* 1 to 4 therefore includes a *relevant new complaint*.

However, the *Ombudsman Transitional Order* makes different provision for the handling of *relevant existing complaints* (i.e. complaints which the *former schemes* have partly completed at *commencement*). These complaints will be passed over to the *Financial Ombudsman Service* by the *former schemes* (except the *Personal Insurance Arbitration Service*) at *commencement* and the *Ombudsman Transitional Order* requires the *FOS Ltd* to complete the handling of these cases. However, it provides that the *Financial Ombudsman Service* must do this, in a significant number of respects, in accordance with the procedures of the relevant *former scheme*. The arrangements for dealing with these complaints are set out in *DISP* App 1. This describes the ways in which *relevant existing complaints* must be treated differently from other complaints dealt with under the *Financial Ombudsman Service*, but cross refers to the provisions in *DISP* 1 to 5, where appropriate. (*DISP* 1 explains how complaints which are partly completed by *firms* (as distinct from *former schemes*) at *commencement* are to be handled.)

Appendix 2: FSA's guidance on handling mortgage endowment complaints.

DISP App 2 contains FSA's guidance to firms on handling mortgage endowment complaints.

Annex B

Amendments to the Dispute resolution: Complaints sourcebook

In this annex, underlining indicates new text and striking through indicates deleted text. Any text which is not underlined indicates existing rules and guidance also hereby made for the purpose of the Consumer Credit Jurisdiction.

DISP 1

After DISP 1.1.1A R insert the following:

- 1.1.1B R The following rules and guidance in this chapter also apply to every licensee for the purposes of the Consumer Credit Jurisdiction as if it were a firm:
 - (1) DISP 1.1.1B R DISP 1.1.1E R and DISP 1.1.2 G (Application);
 - (2) DISP 1.2 (Internal complaint handling procedures: general requirements) in relation to complaints about activities of the *licensee* specified in DISP 2.6.8A R;
 - (3) DISP 1.3 (Internal complaint handling procedures: additional requirements);
 - (4) DISP 1.4 (Time limits for dealing with a complaint); and
 - (5) DISP 1.6 (Cooperation by *firms* with the ombudsman).
- 1.1.1C G

 DISP 1.5.1 R contains a requirement for firms in the Compulsory

 Jurisdiction to make and retain records of complaints subject to DISP 1.4

 DISP 1.6 for a minimum period of three years from the date of its receipt of a complaint. Licensees may need to keep records of complaints for sufficient time to enable them to provide the Ombudsman with necessary information in the event of a complaint being referred to the Financial Ombudsman Service or to provide the Office of Fair Trading with any information it may require.
- 1.1.1D R In relation to the Consumer Credit Jurisdiction only, FOS Ltd may dispense with or modify the application of the rules in this chapter in particular cases where it considers it appropriate to do so and is satisfied that:
 - (1) compliance by the *licensee* with the rules, or with the rules as unmodified, would be unduly burdensome or would not achieve the purpose for which the rules were made; and
 - (2) it would not result in undue risk to the persons whose interests the rules are intended to protect.
- 1.1.1E G This power is intended to deal with exceptional circumstances, for example, where it is impossible for a *licensee* to meet the specified time limits, and any dispensation or modification is likely to be rare.

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1.1.12 G The purpose of this chapter is to set out the rules relating to the internal handling of complaints by *firms* and *licensees*, including the procedures which they must put in place; the time limits within which they must deal with a complaint; the referral of complaints, the records of a complaint which a *firm* must make and retain; and the requirements on a *firm* to report information about complaints to the *FSA*. This is to ensure that complaints are handled fairly, effectively and promptly, and resolved at the earliest possible opportunity, minimising the number of unresolved complaints which need to be referred to the *Financial Ombudsman Service*. This purpose is consistent with the *FSA*'s consumer protection regulatory objective.

DISP 2

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2.1.1 R This chapter applies to the *Ombudsman*, to *firms* (except *UCITS* qualifiers), to licensees and to VJ participants.

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2.1.4A G

References in this chapter to *licensees* are to be construed, where relevant, as a result of section 226A of the *Act*, as including *persons* who were formerly *licensees* in respect of complaints about acts or omissions which occurred at the time when they were *licensees*, provided the complaint falls within a description specified in the *Consumer Credit Jurisdiction* rules in force at the time of the act or omission.

Purpose

2.1.5 G The purpose of this chapter is to set out the rules which govern the scope of the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* and the *Voluntary Jurisdiction* of the *Financial Ombudsman Service*. They specify who may refer a complaint to the *Financial Ombudsman Service* and the time limits for doing so. They also set out which activities are covered by the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* and the *Voluntary Jurisdiction* and the territorial scope of the *Financial Ombudsman Service*.

2.2 Which complaints can be dealt with under the Financial Ombudsman Service?

Complaints (other than relevant new complaints or relevant transitional complaints)

- 2.2.1 G The following conditions will need to be satisfied before a complaint (other than a *relevant new complaint* or *relevant transitional complaint*) can be dealt with under the *Financial Ombudsman Service*.
 - (1) the complainant must be an *eligible complainant* (see DISP2.4);
 - (2) the *firm*, *licensee* or *VJ participant* about which the complaint is made must be one which is subject to the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* or the *Voluntary Jurisdiction*, as appropriate;
 - (3) the activity to which the complaint relates must be subject to the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* or the *Voluntary Jurisdiction*, as appropriate;
 - (4) in relation to the *Compulsory Jurisdiction* and the *Consumer Credit Jurisdiction*, the act or omission complained of must have occurred at a time when the *rules* in DISP2 were in force, in relation to the activity being complained about;
 - (5) the *firm, licensee* or *VJ participant* must have failed to resolve the complaint to the satisfaction of the complainant within eight weeks of receiving it; and
 - (6) the *firm, licensee* or *VJ participant* about which the complaint is made must:
 - (a) in the case of the *Compulsory Jurisdiction*, have been *authorised* under the *Act* at the time of the act or omission to which the complaint relates; or
 - (b) in the case of the *Voluntary Jurisdiction*, have been a *VJ* participant at the time of the act or omission to which the complaint relates or have agreed to let the *Financial Ombudsman Service* consider such complaints, and must not have withdrawn from being a *VJ participant* at the time when the complaint is referred to the *Financial Ombudsman Service*; or
 - (c) <u>in the case of the Consumer Credit Jurisdiction</u>, have been a <u>licensee</u> at the time of the act or omission to which the <u>complaint relates</u>.

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Dismissal of complaints without consideration of the merits

2.2.3 G Under DISP3.3.1R, the *Ombudsman* may dismiss a complaint without considering its merits if he is satisfied that the complainant has not

suffered, or is unlikely to suffer, financial loss, material distress or material inconvenience.

- 2.3 Time Limits for referral of complaints to the Financial Ombudsman Service
- 2.3.1 R (1) The *Ombudsman* cannot consider a complaint (except as described in (2)) if the complainant refers it to the *Financial Ombudsman Service*:
 - (a) less than eight weeks after receipt of the complaint by the *firm*, <u>licensee</u> or *VJ participant*, unless the *firm*, <u>licensee</u> or *VJ participant* has already sent the complainant its *final response*; or
 - (b) more than six *months* after the date on which the *firm*, *licensee* or *VJ participant* sends the complainant its *final response* advising him that he may refer his complaint to the *Financial Ombudsman Service*; or
 - (c) more than six years after the event complained of or (if later) more than three years from the date on which he became aware (or ought reasonably to have become aware) that he had cause for complaint, unless he has referred the complaint to the *firm*, *licensee* or *VJ participant* or to the *Ombudsman* within that period and has a written acknowledgement or some other record of the complaint having been received (but see DISP 2.3.5R DISP 2.3.6R).
 - (2) The *Ombudsman* can consider complaints outside the time limits in (1)(b) or (c) or in DISP 2.3.6R when, in his view, the failure to comply with the time limits was as a result of exceptional circumstances or where he is required to do so by the *Ombudsman Transitional Order* (see DISP 2.3.2G) or where the *firm*, *licensee* or *VJ participant* has not objected to the *Ombudsman* considering the complaint.

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- 2.3.3 G For the purposes of DISP 2.3.1R(2), an example of exceptional circumstance might be where the complainant has been or is incapacitated or where the *firm*, *licensee* or *VJ participant* has failed, in its *final response*, to inform the complainant that he may refer his complaint to the *Financial Ombudsman Service* or that he must do so within six *months*.
- 2.3.4 G Under FEES 5.5.1R a *firm*, *licensee* or *VJ participant* is liable to pay a case fee in respect of *chargeable cases*. However, in some circumstances, the *Ombudsman* may conclude that a *firm*, *licensee* or *VJ participant* should have more time to resolve a complaint before a case fee is incurred (for example, where there has been delay in obtaining information from third parties or where the *Ombudsman* considers that the complainant has not fully cooperated with the *firm*, *licensee* or *VJ participant* in the investigation of the complaint).

- 2.4 Who can refer a complaint to the Financial Ombudsman Service?
- 2.4.1 R A complaint may be dealt with under the *Financial Ombudsman Service* only if it is brought by or on behalf of an *eligible complainant*.
- 2.4.2 G Eligible complainants are those falling within one of the classes of person specified in DISP2.4.3R; and
 - (1) having a customer or potential customer relationship with a *firm*, <u>licensee</u> or *VJ participant* (as specified in DISP2.4.7R and DISP2.4.8R); or
 - (2) having an indirect relationship with a *firm, licensee* or *VJ* participant (as specified in DISP2.4.10R);

or, in relation to *relevant complaints*, those specified in the *Ombudsman Transitional Order* or the Mortgage and General Insurance Transitional Order (see DISP2.4.14G DISP2.4.15G and DISPApp 1.3.1G).

Classes of person

- 2.4.3 R (1) Subject to (2), a person is an eligible complainant if he is:
 - (a) a private individual; or
 - (b) a business, which has a group annual turnover of less than £1 million at the time the complainant refers the complaint to the *firm*, *licensee* or *VJ participant*; or
 - (c) a charity which has an annual income of less than £1 million at the time the complainant refers the complaint to the *firm*. <u>licensee</u> or *VJ participant*; or
 - (d) a trustee of a trust which has a net asset value of less than £1 million a the time the complainant refers the complaint to the *firm*, *licensee* or *VJ participant*;

who satisfies the relevant criteria in DISP2.4.7R - DISP2.4.12R, and is not within (2).

- (2) The following are not *eligible complainants:*
 - (a) (in the *Compulsory Jurisdiction*), an individual, business, charity or trustee, who was an *intermediate customer* or *market counterparty* in relation to the *firm* in question at the time of the act or omission, and in respect of the activity, which is the subject of the complaint;
 - (aa) (in the *Consumer Credit Jurisdiction*), a company, a partnership consisting of more than three persons, a partnership all of whose members are companies or an unincorporated body which consists entirely of companies;

- (b) (in the Compulsory Jurisdiction, the Consumer Credit

 Jurisdiction and the Voluntary Jurisdiction), a firm, licensee or

 VJ participant whose complaint relates in any way to an
 activity which the firm itself has permission to carry on or
 which the licensee or VJ participant itself conducts, and which
 is subject to the Compulsory Jurisdiction, the Consumer
 Credit Jurisdiction or the Voluntary Jurisdiction of the
 Financial Ombudsman Service.
- 2.4.4 G For the purposes of DISP 2, a business includes a *sole trader*, a *company*, an unincorporated body and a *partnership* carrying on any trade or profession. But, in the *Consumer Credit Jurisdiction*, *eligible complainant* excludes a company, a *partnership* consisting of more than three persons, a *partnership* all of whose members are companies and an unincorporated body which consists entirely of companies (see DISP 2.4.3 R (2)(aa)).
- 2.4.5 G If a *firm*, *licensee* or *VJ participant* is in any doubt about the eligibility of a business, charity or trust, it should treat the complainant as if it were eligible. If the complaint is referred to the *Financial Ombudsman Service*, the *Ombudsman* will determine eligibility by reference to appropriate evidence, such as audited accounts or VAT returns.
- 2.4.6 G For the purposes of DISP2.4.3R(1)(b), a subsidiary of a corporate group (as defined in section 262(1) of the Companies Act 1985) will be eligible only where the corporate group as a whole meets the turnover test.

Eligible complainants: customers

- 2.4.7 R A person is an eligible complainant if:
 - (1) he is or has been a customer of a *firm*, *licensee* or *VJ participant*;
 - (2) the complaint arises out of matters relevant to his being or having been a customer of the *firm*, *licensee* or *VJ participant*; and
 - (3) he falls into one of the classes of *person* in DISP2.4.3R(1).

Eligible complainants: potential customers

- 2.4.8 R A person is an eligible complainant if:
 - (1) the complaint arises out of a *firm's*, *licensee's* or *VJ participant*'s actions or failure to act for the complainant in his capacity as a potential customer of the *firm*, *licensee* or *VJ participant*; and
 - (2) he falls into one of the classes of *person* in DISP2.4.3R(1).
- 2.4.9 G DISP 2.4.8R is intended to enable a potential customer to use the *Financial Ombudsman Service* where the complaint involves an allegation that he has suffered or may suffer financial loss, material distress or material inconvenience as a result of a *firm's*, *licensee's* or *VJ* participant's wrongful act or omission (for example, where, as a result of maladministration or illegal discrimination, a service has not been provided). A complaint about the legitimate exercise of a *firm's*.

<u>licensee's</u> or *VJ participant*'s commercial judgment may be dismissed by an *Ombudsman* without consideration of its merits under DISP 3.3.1R(11).

Eligible complainants: indirect complaints

2.4.10 R A person is an eligible complainant if:

- (1) he is not, and has not been, a customer or potential customer of the *firm*, *licensee* or *VJ participant* in relation to the subject matter of the complaint; and
- (2) he has a complaint against the *firm, licensee* or *VJ participant* which either:
 - (a) arises out of a relationship which he has with the *firm*, *licensee* or *VJ participant* as described in DISP 2.4.11R or DISP 2.4.12R(4); or

. . .

- 2.4.11 R The relationships with the *firm, licensee* or *VJ participant* relevant for DISP2.4.10 R(2)(a) are:
 - (1) the complainant has given the *firm*, *licensee* or *VJ participant* a guarantee or security for a mortgage, loan, actual or prospective regulated consumer credit agreement or actual or prospective regulated consumer hire agreement, or any linked transaction as defined in the Consumer Credit Act 1974 (as amended); or
 - (2) the complainant has relied in the course of his business on a cheque guarantee card issued by the *firm or VJ participant*; or
 - (3) the complainant is the true owner or the *person* entitled to immediate possession of a cheque or other bill of exchange, or of the funds it represents, collected by the *firm* or *VJ participant* for someone else's account; or
 - (4) the complainant is the recipient of a banker's reference given by the *firm* or *VJ participant*; or
 - (5) the complainant is the holder of *units* in a *collective investment* scheme and the *firm* or *VJ participant* is the *operator* or *depositary* of the *scheme*; or
 - (6) the complainant is a *person* about whom information relevant to his financial standing is or was held by the *firm*, *licensee* or *VJ participant* in operating a credit reference agency as defined by section 145(8) of the Consumer Credit Act 1974 (as amended); or
 - (7) the complainant is a person from whom the firm, licensee or VJ
 participant has sought to recover payment under a regulated
 consumer credit agreement or regulated consumer hire agreement
 in carrying on debt-collecting as defined by section 145 (7) of the
 Consumer Credit Act (1974) (as amended).

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Representatives of eligible complainants

- 2.4.16 R A complaint may be brought on behalf of an *eligible complainant*, or a deceased *person* who would have been an *eligible complainant*, by a *person* authorised by the *eligible complainant* or authorised by law.
- 2.4.17 R It is immaterial whether the *person* authorised to act on behalf of an *eligible complainant* under DISP2.4.16R:
 - (1) can satisfy any of the criteria applicable to the *person* under DISP2.4.3R(1); or
 - (2) has a claim of his own, or is acting for another *person* against the *firm*, *licensee* or *VJ participant*; or
 - (3) is or was a customer or potential customer of the *firm, licensee* or *VJ participant*.
- 2.5 Which firms are subject to the jurisdiction of the Financial Ombudsman Service?
- 2.5.1 G All firms are subject to the Compulsory Jurisdiction of the Financial Ombudsman Service. VJ participants are subject to the Voluntary Jurisdiction and to DISP2 to the extent specified in the standard terms (DISP 4). <u>Licensees</u> are subject to the Consumer Credit Jurisdiction.

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2.6 To which activities do the rules apply?

After DISP 2.6.8G insert the following:

The Consumer Credit Jurisdiction

- 2.6.8A R The Ombudsman can consider a complaint under the Consumer Credit

 Jurisdiction only if it is not covered by the Compulsory Jurisdiction and it
 relates to an act or omission by a licensee in the carrying on of one or more
 of the following activities:
 consumer credit activities or activities ancillary to them.
- 2.6.8B R The activities in DISP 2.6.8A R include any ancillary activities, including advice, provided by the *licensee* in connection with those activities.
- 2.6.8C G The carrying on of an activity in DISP2.6.8A R includes offering, providing or failing to provide and administering or failing to administer a service in relation to the activities covered by that rule. This includes the manner in which a *licensee* has administered its business, provided that the business is an activity subject to the jurisdiction of the *Financial Ombudsman Service*.

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2.7 The territorial scope of the jurisdiction of the Financial Ombudsman Service The territorial scope of the jurisdiction of the *Financial Ombudsman* 2.7.1 R Service covers complaints about the activities of a firm, an appointed representative, a licensee or a VJ participant carried on from an establishment in the United Kingdom. <u>2.7.4A</u> G The Consumer Credit Jurisdiction covers licensees operating from an establishment in the *United Kingdom*, but does not cover complaints which concern business conducted by branches of licensees outside the United Kingdom. 2.7.6 G A complaint can be dealt with under the Financial Ombudsman Service irrespective of whether the complainant lives or is based in the *United* Kingdom. DISP 3 3.1 **Application and Purpose** Application 3.1.1 This chapter applies to the *Ombudsman*, and to *licensees*. R 3.1.2 G It is also relevant to those who might wish to refer a complaint to the Financial Ombudsman Service. . . . 3.1.4 R Except as otherwise specified, references in this chapter to a "complaint" include: (1) a relevant new complaint; and (2) part of a complaint or a relevant new complaint or a relevant transitional complaint. 3.1.5A G References in this chapter to *licensees* are to be construed, where relevant, as a result of section 226A of the Act, as including persons who were formerly *licensees* in respect of complaints about acts or omissions which occurred at the time when they were licensees, provided the complaint falls within a description specified in the Consumer Credit Jurisdiction rules in force at the time of the act or omission.

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- 3.1.7 G The purpose of this chapter is to set out the way in which the *Financial Ombudsman Service* and, in particular, the *Ombudsman*, will operate to ensure that complaints may be resolved quickly and with minimum formality. It sets out the procedures for the investigation and consideration of complaints, including the circumstances in which a complaint may be terminated without consideration of its merits; the evidence which may be required or admitted; the provisions for fixing and extending time limits for different aspects of the proceedings; the factors which the *Ombudsman* will take into account in determining what is fair and reasonable; the types of loss or damage for which the *Ombudsman* can award compensation; the limits on awards and the costs that can be awarded.
- The investigation and consideration of complaints by the Ombudsman
- 3.2.1 R On receipt of a complaint (and subsequently if necessary) the *Ombudsman* must have regard to the following matters:
 - (1) whether or not the complaint meets the criteria in DISP 2.2 (Which complaints can be dealt with under the *Financial Ombudsman Service*?);
 - (2) whether or not the complaint is within the time limits in DISP 2.3 (Time limits for referral of complaints to the *Financial Ombudsman Service*);
 - (3) whether or not the complainant is an *eligible complainant*; and
 - (4) whether or not the complaint is one which should be dismissed without consideration of its merits under DISP 3.3 (Dismissal of complaints without consideration of the merits).

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- 3.2.3 R Where the *firm* or *licensee* has not had the eight weeks provided for under DISP 1.4.5R to consider the complaint, the *Ombudsman* will refer the complaint to the *firm* or *licensee*, unless the *firm* or *licensee* has already issued a *final response*.
- 3.2.4 R Where a *firm* or *licensee* fails to send a complainant a *final response* by the end of eight weeks, the *Ombudsman* may consider the complaint.
- 3.2.5 R Where the *Ombudsman* considers that the complaint or the complainant may be ineligible under the jurisdiction rules (see DISP 2 (Jurisdiction of the *Financial Ombudsman Service*)) he must give the complainant an opportunity to make representations before he reaches his decision and he must give reasons to the complainant for that decision and inform the *firm* or *licensee* of his decision.
- 3.2.6 G DISP 3.2.5R applies without prejudice to a *firm's* or *licensee's* right to raise the issue of eligibility subsequently.
- 3.2.7 R Where the *firm* <u>or *licensee*</u> disputes the eligibility of the complaint or the complainant, the *Ombudsman* must give the parties an opportunity to make

representations before he reaches his decision and he must give reasons to the parties for that decision.

- 3.2.8 R Where the *Ombudsman* considers that the complaint may be one which should be dismissed without consideration of its merits, under DISP 3.3 (Dismissal of complaints without consideration of the merits), he must give the complainant an opportunity to make representations before he makes his decision. If he then decides that the complaint should be dismissed, he must give reasons to the complainant for that decision and inform the *firm* or *licensee* of that decision.
- 3.2.9 R Where the *Ombudsman* considers that both the complaint and the complainant are eligible and that there is a reasonable prospect of resolving the complaint by mediation, he may attempt to negotiate a settlement between the parties.
- 3.2.10 G The *Ombudsman* will attempt to resolve complaints at the earliest possible stage and by whatever means appear to him to be most appropriate, including mediation or investigation.
- 3.2.11 R If the *Ombudsman* decides that an investigation is necessary, he will:
 - (1) during the investigation, give both parties an opportunity of making representations;
 - (2) send to the parties a provisional assessment, setting out his reasons and a time limit within which either party must respond; and
 - (3) if either party indicates disagreement with the provisional assessment within the time limit prescribed in DISP 3.2.11R(2), proceed to determination (see DISP 3.8 (Determination by the *Ombudsman*)).
- 3.2.12 R The parties will be informed of their right to make representations before the *Ombudsman* makes a determination. If he considers that the complaint can be fairly determined without convening a hearing, he will determine the complaint. If not, he will invite the parties to attend a hearing. No hearing will be held after the *Ombudsman* has determined the complaint.
- 3.2.13 R A party who wishes to request a hearing must do so in writing, setting out the issues he wishes to raise and (if appropriate) any reasons why he considers the hearing should be in private, so that the *Ombudsman* may consider whether the issues are material, whether a hearing should take place and, if so, whether it should be held in public or private.
- 3.2.14 G In deciding if there should be a hearing and, if so, whether it should be in public or private, the *Ombudsman* will have regard to the provisions of the European Convention on Human Rights.
- 3.3 Dismissal of complaints without consideration of the merits
- 3.3.1 R The *Ombudsman* may dismiss a complaint without considering its merits if he:

- (1) is satisfied that the complainant has not suffered, or is unlikely to suffer, financial loss, material distress or material inconvenience; or
- (2) considers the complaint to be frivolous or vexatious; or
- (3) considers that he complaint clearly does not have any reasonable prospect of success; or
- (4) is satisfied that the *firm* or *licensee* has already made an offer of compensation which is fair and reasonable in relation to the circumstances alleged by the complainant and which is still open for acceptance; or
- (5) is satisfied that the complaint relates to a transaction which the *firm* or *licensee* in question has reviewed in accordance with the regulatory standards for the review of such transactions prevailing at the time of the review, or in accordance with the terms of a scheme order under section 404 of the *Act* (Schemes for reviewing past business), including, if appropriate, making an offer of redress to the complainant, unless he is of the opinion that the standards or terms of the scheme order did not address the particular circumstances of the case; or
- (5A) is satisfied that the *firm* or *licensee* in question has reviewed the complaint in accordance with any formal regulatory requirement, standard or guidance published by the *FSA* or other regulator in respect of that type of complaint, including, if appropriate, making an offer of redress to the complainant, unless he is of the opinion that the terms of the requirement, standard or guidance did not address the particular circumstances of the case; or
- (6) is satisfied that the matter has previously been considered or excluded under the *Financial Ombudsman Service*, or a *former scheme* (unless material new evidence likely to affect the outcome has subsequently become available); or
- (7) is satisfied that the matter has been dealt with, or is being dealt with, by a comparable independent complaints scheme or dispute resolution process; or
- (8) is satisfied that the subject matter of the complaint has been the subject of court proceedings where there has been a decision on the merits; or
- (9) is satisfied that the subject matter of the complaint is the subject of current court proceedings unless proceedings are stayed or sisted (by agreement of all parties, or order of the court) in order that the matter may be considered under the *Financial Ombudsman Service*; or
- (10) considers that it would be more suitable for the matter to be dealt with by a court, arbitration or another complaints scheme; or
- (11) is satisfied that it is a complaint about the legitimate exercise of a *firm's* or *licensee's* commercial judgment; or

- (12) is satisfied that it is a complaint about employment matters from an employee or employees of a *firm* or *licensee*; or
- (13) is satisfied that it is a complaint about investment performance; or
- (14) is satisfied that it is a complaint about a *firm's* or *licensee's* decision when exercising a discretion under a will or private trust; or
- (15) is satisfied that it is a complaint about a *firm's* or *licensee's* failure to consult beneficiaries before exercising a discretion under a will or private trust, where there is no legal obligation to consult; or
- (16) is satisfied that a complaint which involves or might involve more than one *eligible complainant* has been referred without the consent of the other complainant or complainants and the *Ombudsman* considers that it would be inappropriate to deal with the complaint without that consent; or
- (17) is satisfied that there are other compelling reasons why it is inappropriate for the complaint to be dealt with under the *Financial Ombudsman Service*.
- 3.3.1A R The *Ombudsman* may dismiss a complaint without considering its merits if:
 - (1) before he has made a determination, he has received in writing from the *firm* or *licensee*:
 - (a) a detailed statement of how and why, in the *firm's* or <u>licensee's</u> opinion, the complaint raises an important or novel point of law with significant consequences; and
 - (b) an undertaking in favour of the complainant that, if the complainant or the *firm* or the *licensee* commences court proceedings against the other in respect of the complaint in any court in the *United Kingdom*, within six *months* of the complaint being dismissed, the *firm* or *licensee* will: pay the complainant's reasonable costs and disbursements (to be assessed if not agreed on an indemnity basis) in connection with the proceedings at first instance and any subsequent appeal proceedings brought by the *firm* or *licensee*; and make interim payments on account of such costs if and to the extent that it appears reasonable to do so; and
 - (2) the *Ombudsman* considers that the complaint:
 - (a) raises an important or novel point of law, which has important consequences; and
 - (b) would more suitably be dealt with by a court as a test case.
- 3.3.1B G Factors the *Ombudsman* may take into account in considering whether to dismiss under DISP 3.3.1A R include (but are not limited to):
 - (1) whether the point of law is central to the outcome of the dispute;

- (2) how important or novel the point of law is in the context of the dispute;
- (3) the significance of the consequences of the dispute for the business of the *firm* or *licensee* or for its customers;
- (4) the significance of the consequences of the dispute for the business of *firms* or *licensees* in that sector or for their customers;
- (5) the amount at stake in the dispute;
- (6) the remedies that a court could impose;
- (7) any representations made by the *firm, licensee* or the complainant; and
- (8) the stage already reached in consideration of the dispute.

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3.3.3 G For the purposes of DISP 3.3.1R (4), offers of compensation include ex gratia payments.

...

- 3.3.5 G When deciding if it would be suitable for a complaint to be dealt with outside the *Financial Ombudsman Service* (DISP 3.3.1R (10)), the *Ombudsman* may consider whether, in view of a conflict of evidence, a fair resolution of the complaint could be achieved only through examination of the evidence by the courts.
- 3.3.6 G The *Ombudsman* may decide to proceed with a complaint which would otherwise be dismissed under DISP 3.3.1R (13), DISP 3.3.1R (14) or DISP 3.3.1R (15) if he considers that the complaint involves an allegation of negligence or maladministration.
- 3.4 Referral of a complaint to another complaints scheme for determination
- 3.4.1 R The *Ombudsman* may refer a complaint to another complaints scheme where he considers that it would be more suitable for the matter to be determined by that scheme and the complainant consents to the referral.
- 3.5 Evidence
- 3.5.1 R The *Ombudsman* may, in relation to the evidence which may be required or admitted when he considers and determines a complaint, give directions as to:
 - (1) the issues on which evidence is required;
 - (2) the extent to which the evidence required to decide those issues should be oral or written; and
 - (3) the way in which the evidence should be presented to the *Ombudsman*.

- 3.5.2 R The *Ombudsman* may:
 - (1) exclude evidence that would otherwise be admissible in a court of law or include evidence that would not be admissible in such a court;
 - (2) where he considers it necessary or appropriate, accept information in confidence, so that only an edited version or (where this is not practicable) a summary or description is disclosed to the other party;
 - (3) reach a decision on the basis of what has been supplied and take account of the failure by a complainant or a *firm* or *licensee* to provide information that an *Ombudsman* has requested; and
 - (4) dismiss a complaint if a complainant fails to supply required information.
- 3.5.3 G The provisions of DISP 3.5.2R (1) follow the provisions of Civil Justice Rules.
- 3.5.4 G For the purposes of DISP 3.5.2R (2), evidence which the *Ombudsman* may accept in confidence includes confidential evidence about third parties and security information.
- 3.5.5 G The *Ombudsman* may request a party to a complaint to provide evidence necessary for the determination of the complaint under section 231 of the *Act*. A failure to comply with the request can be dealt with by the court under section 232.
- 3.6 Time limits
- 3.6.1 R The *Ombudsman* may fix time limits and extend fixed time limits for any aspect of the consideration of a complaint by the *Financial Ombudsman Service*.
- 3.6.2 R If a *firm* or *licensee* fails to comply with a time limit, the *Ombudsman* may proceed to the next stage of consideration of the complaint and may, if appropriate, make provision for any material distress or material inconvenience caused by that failure in any award which he decides to make.
- 3.6.3 R If a complainant fails to comply with a time limit, the *Ombudsman* may either proceed to the next stage or dismiss the complaint.
- 3.7 Delegation of the Ombudsman's powers
- 3.7.1 R (1) Only an *Ombudsman* may determine a complaint or decide the circumstances in which information may be disclosed under DISP 3.10.1R (3).

- (2) The *Ombudsman* may designate members of the staff of *FOS Ltd* to exercise any of the other powers of the *Ombudsman* relating to the reference, investigation or consideration of a complaint.
- (3) Where any *person* is so designated, DISP 2 DISP 4 apply as if any reference to "the *Ombudsman*" included a reference to that *person*.
- 3.7.2 G The Chief *Ombudsman* will designate those members of staff of *FOS Ltd* who are to have these powers.
- 3.8 Determination by the Ombudsman

Opinion as to fairness and reasonableness

- 3.8.1 R (1) The *Ombudsman* will determine a complaint by reference to what is, in his opinion, fair and reasonable in all the circumstances of the case.
 - (2) In considering what is fair and reasonable in all the circumstances of the case, the *Ombudsman* will take into account the relevant law, regulations, regulators' rules and guidance and standards, relevant codes of practice and, where appropriate, what he considers to have been good industry practice at the relevant time.

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- 3.8.3 R The *Ombudsman's* determination will include the following stages:
 - (1) When a complaint has been determined, the *Ombudsman* will give both the complainant and the *firm* or *licensee* a signed written statement of the determination, stating the reasons for it.
 - (2) The statement will invite the complainant to notify the *Ombudsman* in writing before the date specified in the statement whether he accepts or rejects the determination.
 - (3) If the complainant notifies the *Ombudsman* that he accepts the determination within the time limit set, it is final and binding on both the complainant and the *firm* or *licensee*.
 - (4) If the complainant either rejects the determination or does not notify the *Ombudsman* by the specified date that he accepts the determination, the complainant will be treated as having rejected the determination, and the *firm* or *licensee* will not be bound by it.
 - (5) The *Ombudsman* must notify the *firm* or *licensee* of the complainant's response (or lack of response).
- 3.9 Awards by the Ombudsman

Money Awards

3.9.1 G As provided for under section 229 of the *Act* (Awards), if a complaint is determined in favour of the complainant, the determination may include:

(1) a money award against the firm or licensee of such amount as the Ombudsman considers fair compensation for financial loss or for loss or damage of a kind specified in DISP 3.9.2R and subject to the maximum limit in DISP 3.9.5R; or (2) a direction that the *firm* or *licensee* take such steps in relation to the complainant as the *Ombudsman* considers just and appropriate (whether or not a court could order those steps to be taken); or (3) both of these. 3.9.2 Where the Ombudsman decides to make a money award, in addition to (or R instead of) awarding compensation for financial loss, he may award compensation for the following kinds of loss or damage, whether or not a court would award compensation: (1) pain and suffering; or (2) damage to reputation; or (3) distress or inconvenience. 3.9.3 G For the purposes of awards by the *Ombudsman*, financial loss includes consequential or prospective loss. Limits on money awards 3.9.5 R The maximum money award with the *Ombudsman* may make is £100,000. 3.9.6 G If the *Ombudsman* considers that an amount more than the maximum is required as fair compensation, then he may in addition recommend to the firm or licensee that it pays the balance. 3.9.7 G The *Ombudsman* may specify in his award that reasonable interest must be paid on the award (at the rate and from the date he states). 3.9.8 G For the purposes of calculating the monetary limit referred to in DISP 3.9.5R the amount of interest awarded does not form part of the award itself. 3.9.9 \mathbf{G} The limit on the maximum money award has no bearing on any direction which an *Ombudsman* may make as part of a determination. Costs 3.9.10 R When the *Ombudsman* finds in a complainant's favour, he may also award an amount which covers some or all of the costs which were reasonably incurred by the complainant in respect of the complaint. 3.9.11 G It is not anticipated that awards of costs will be common, since in most

cases complainants should not need to have professional advisers to bring

complaints to the Financial Ombudsman Service.

- 3.9.12 R The amount payable under the award of costs may, if the *Ombudsman* orders, bear interest at a reasonable rate specified in the order and from a date specified in the order.
- 3.9.13 G For the purposes of calculating the monetary limit specified in DISP 3.9.5R, an award of costs does not form part of the award itself.

Complying with awards and settlements

- 3.9.14 R A *firm* or *licensee* must comply promptly with:
 - (1) any money award or direction made by the *Ombudsman* or any award of money or other award made by an ombudsman appointed under the *PIA Ombudsman scheme* (including any interest payable by order of the PIA Ombudsman or the *Ombudsman*); and
 - (2) any settlement which it agrees at an earlier stage of the procedures.
- 3.9.15 R The *Ombudsman* must maintain a register of each money award and direction made.
- 3.9.16 G A money award registered in accordance with DISP 3.9.15R can be recovered or enforced through the courts under paragraph 16 of Schedule 17 to the *Act*.
- 3.9.17 G A complainant may enforce a direction by injunction or order in accordance with section 229(9) of the *Act* (Awards).
- 3.10 Dealing with information
- 3.10.1 R (1) In dealing with any information received in relation to the consideration or investigation of a complaint, the *Financial Ombudsman Service* must have regard to the parties' rights of privacy.
 - (2) Paragraph (1) does not prevent the *Ombudsman* disclosing information (either in full, or where he considers it necessary or appropriate under DISP 3.5.2R (2), in the form of an edited version or (where this is not practicable) a summary or description):
 - (a) to the extent that he is required or authorised to do so by law; or
 - (b) to the parties to the complaint; or
 - (c) in his determination; or
 - (d) at a hearing in connection with the complaint.
 - (3) So long as he has regard to the parties' rights of privacy, the *Ombudsman* may disclose information to the *FSA* or any other body exercising regulatory or statutory functions for the purpose of assisting that body or the *Financial Ombudsman Service* to discharge its functions.

Annex C

In this annex, underlining indicates new text.

The Voluntary Jurisdiction

- 2.6.9 R The *Ombudsman* can consider a complaint under the *Voluntary***Jurisdiction only if it is not covered by the *Compulsory Jurisdiction or the *

 Consumer Credit Jurisdiction and it relates to an act or omission in the carrying on or one or more of the following activities by a *VJ participant*:
 - (1) *general insurance business*;
 - (2) accepting deposits;
 - (3) lending *money* secured by a charge over land;
 - (4) lending *money* (other than *restricted credit*);
 - (5) paying *money* by a *plastic card* (other than a *store card*);
 - (6) the provision of ancillary banking services;
 - (6A) acting as an intermediary for a loan secured by a charge over land;
 - (6B) acting as an intermediary for *general insurance business* or *long-term insurance business*;
 - (6C) activities which would be consumer credit activities if they were carried on from an establishment in the *United Kingdom*;
 - (7) a financial services activity carried on after *commencement* and which had been covered by a *former scheme* in so far as the *VJ* participant was a member of that *former scheme*, in respect of that activity, immediately before the *commencement day*;
 - (8) an activity carried on on or after 29 April 1988 which was a regulated activity when the <u>VJ participant</u> joined the <u>Voluntary</u> <u>Jurisdiction</u> (or became an authorised person if later) but which was not a <u>regulated activity</u> at the time of the act or omission;
 - (9) National Savings and Investments' business; or activities ancillary to them (see DISP2.6.11R).

. . .

- 2.6.12 R A complaint subject to these rules which is not covered by the *Compulsory Jurisdiction* or the *Consumer Credit Jurisdiction* can be considered by the *Ombudsman* even though it relates to an act or omission that occurred before the *VJ participant* was participating in the *Financial Ombudsman Service*, and whether the act or omission occurred before or after the *commencement day*, either:
 - (1) if the complaint could have been dealt with under a *former scheme*; or
 - (2) as a consequence of the agreement of the *VJ participant* in DISP4.2.5R.

Annex D

In this annex, underlining indicates new text and striking through indicates deleted text. Any text which is not underlined indicates existing rules and guidance also hereby made for the purpose of the Consumer Credit Jurisdiction.

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5.1 Application and Purpose

Application

- 5.1.1 R This chapter applies to:
 - (1) every *firm* which is subject to the *Compulsory Jurisdiction* and (apart from FEES 5.3, 5.4 and 5.8) every *licensee* which is subject to the *Consumer Credit Jurisdiction* of the *Financial Ombudsman Service*; and
 - (2) every other *person* who is subject to the *Compulsory Jurisdiction* in relation to *relevant complaints*.

. . .

Seferences in this chapter to *licensees* are to be construed, where relevant, as a result of section 226A of the *Act*, as including *persons* who were formerly *licensees* in respect of complaints about acts or omissions which occurred at the time when they were *licensees*, provided the complaint falls within a description specified in the *Consumer Credit Jurisdiction* rules in force at the time of the act or omission.

. . .

- 5.1.8 G This chapter also explains the way that the Consumer Credit Jurisdiction will be funded by a combination of contributions collected by the Office of Fair Trading which are paid to FOS Ltd and case fees invoiced and collected directly by FOS Ltd from licensees.
- 5.2 Introduction
- 5.2.1 G Paragraph 9 of Schedule 17 to the *Act* (The Ombudsman Scheme) requires *FOS Ltd* to adopt an *annual budget* which has been approved by the *FSA*. The *annual budget* must distinguish between the costs of operating the *Compulsory Jurisdiction*, the *Consumer Credit Jurisdiction* and the *Voluntary Jurisdiction*.

. . .

5.2.2A G Section 234A (1) of the *Act* (Funding by consumer credit licensees etc.) enables *FOS Ltd* from time to time and with the approval of the *FSA* to determine a sum which is to be raised by way of contributions under that section to cover the costs of:

- (1) the establishment of the *Financial Ombudsman Service* so far as it relates to the *Consumer Credit Jurisdiction*;
- (2) its operation in relation to the Consumer Credit Jurisdiction; and
- (3) a component to cover the costs of collection of the contributions to that sum ("collection costs").
- 5.2.2B G FOS Ltd must notify the Office of Fair Trading of every determination made under section 234A(1) and the Office of Fair Trading must give a general notice of every determination so notified. The Office of Fair Trading may by general notice impose requirements on
 - (1) licensees under standard licences which cover to any extent the carrying on of a type of business specified in an order made under section 226A(2)(e) of the Act; or
 - (2) persons who make applications for:
 - (a) standard licences covering to any extent business of such a type; or
 - (b) the renewal of standard licences on terms covering to any extent the carrying on of a business of such a type;

to pay contributions to the Office of Fair Trading for the purpose of raising sums determined by *FOS Ltd* in accordance with the provisions of section 234A (6) and (7) of the *Act*.

...

- 5.2.3A G Paragraph 16C of Schedule 17 to the *Act* enables *FOS Ltd* to require *licensees* subject to the *Consumer Credit Jurisdiction* and any other respondents to a complaint to pay specified fees to it in respect of complaints closed by the *Financial Ombudsman Service*.
- 5.2.7 G This chapter sets out the framework for the funding arrangements of the *Financial Ombudsman Service*, including the method by which fees will be calculated. Details of the actual fees payable will vary from year to year, depending on the *annual budget* of the *Financial Ombudsman Service*. These details will be set out in an annex to this chapter (FEES 5 Annex I). A new annex will be prepared and consulted on for each *financial year*.

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5.5 Case fees

Standard case fee

5.5.1 R A *firm* or *licensee* must pay to *FOS Ltd* the standard case fee specified in part 3 of FEES 5 Annex I in respect of each *chargeable case* relating to that *firm* or *licensee* which is closed by the *Financial Ombudsman Service*, unless a special case fee is payable or has been paid in respect of that case under FEES 5.5.6R to FEES 5.5.12R.

. . .

5.5.2A G For the purposes of the Consumer Credit Jurisdiction, the standard case fee, which will be subject to consultation each year, will be calculated by dividing the annual budget for the Consumer Credit Jurisdiction, less the amount to be raised by the sum determined by FOS Ltd under section 234A of the Act, by the estimated number of chargeable cases which the Financial Ombudsman Service expects to close in the relevant financial year.

. . .

Special case fees: firms which cease to be authorised <u>and persons which</u> <u>cease to be licensees</u>

. . .

5.5.7A R DISP 5.5.7R applies to persons which cease to be licensees in the same way as it applies to firms which cease to be authorised.

. . .

Case fee exemption

5.5.15 R Notwithstanding the above, a *firm* or *licensee* will only be liable for, and *FOS* will only invoice for, the standard case fee or, as the case may be, the special case fee, in respect of the third and subsequent *chargeable cases* in any *financial year*.

. . .

5.7.2 R A *firm* or *licensee* must pay to *FOS Ltd* any standard case fee or special case fee which it is liable to pay under FEES 5.5.1R, FEES 5.5.6R, FEES 5.5.7R, FEES 5.5.8R, FEES 5.5.10R, or FEES 5.5.12R, as appropriate, in respect of *chargeable cases* for which it is invoiced by *FOS Ltd* within 30 calendar *days* of the date when the invoice is issued by *FOS Ltd*.

...

5.9.1A R DISP 5.9.1R applies to persons ceasing to be licensees part way through a financial year in the same way as it applies to firms which cease to be authorised.

. . .

5.9.3 G Licensees will also continue to be liable for any case fees relating to chargeable cases closed by the Financial Ombudsman Service after they cease to be licensees. Licensees will be charged the standard case fee where the complaint was closed by the Financial Ombudsman Service before the end of the year in which they ceased to be licensees. The special case fee will apply to any complaint closed after the end of that

year since the *licensee* will no longer be contributing to any sum determined under section 234A of the *Act*.

. . .

FEES 5 ANNEX 1

...

Part 3: Case fees - firms

Table: Standard case fees and special case fees

Compulsory jurisdiction – case fee table					
case fee					
standard case fee	£360	(for the third chargeable complaint and any subsequent chargeable complaint in any financial year)			
special case fee	£475	(for the third chargeable complaint and any subsequent chargeable complaint in any financial year)			
Compulsory jurisdiction – case fee table					

The definitions of standard case fee and special case fee are in FEES 5.5, replacing DISP 5.6 (case fees), in the *FSA Handbook*.

The definition of a *chargeable case* is in the Glossary to the *FSA Handbook*

Part 3A: Case fees - *licensees*

Table: Standard case fees and special case fees

Consumer Credit jurisdiction – case fee table							
case fee							
standard case fee	£400	(for the third chargeable complaint and any subsequent chargeable complaint in any financial year)					
special case fee	£400	(for the third chargeable complaint and any subsequent chargeable complaint in any financial year)					
Consumer Credit jurisdiction – case fee table							
The definitions of standard case fee and special case fee are in FEES 5.5, replacing DISP 5.6							

(case fees), in the FSA Handbook.

The definition of a *chargeable case* is in the Glossary to the *FSA Handbook*

Part 4: VJ participants

Table: Fee tariffs and case fees for VJ participants

Voluntary jurisdiction - general levy tariff and case fee table									
industry block and business activity		tariff basis	tariff rate	minimum levy	case fee*				
1V	deposit acceptors, mortgage lenders and administrators, including debit/charge card issuers	number of relevant accounts	£0.0042	£100	£360				
2V	firms VI participants undertaking insurance activities subject only to prudential regulation	per £1,000 of relevant annual gross premium income	£0.052	£100	£360				
3V	firms VJ participants undertaking insurance activities subject to prudential and conduct of business regulation	Per £1,000 of relevant adjusted annual gross premium income	£0.12	£100	£360				
6V	Intermediaries	n/a	n/a	£50	£360				
8V	National Savings	n/a	n/a	£10,000	£360				
<u>9V</u>	Persons not covered by 1V to 8V undertaking activities which would be consumer credit activities if they were carried on from an establishment in the United Kingdom	n/a	n/a	£50	£360				

note on case fees

As for the compulsory jurisdiction, *firms VJ participants* will only be charged for the third and subsequent chargeable case in any financial year.

Annex E

In this annex, underlining indicates new text.

HANDBOOK GLOSSARY

chargeable case

any complaint referred to the *Financial Ombudsman Service*, except where:

- (a) the *Ombudsman* considers it apparent from the complaint, when it is received, and from any *final response* which has been issued by the *firm* or *licensee*, that the complaint should not proceed because:
 - i. the complainant is not an *eligible complainant* in accordance with DISP 2; or
 - ii. the complaint does not fall within the jurisdiction of the *Financial Ombudsman Service* (as described in DISP 2); or
 - iii. the *Ombudsman* considers that the complaint should be dismissed without consideration of its merits under DISP 3.3 (Dismissal of complaints without consideration of the merits); or
- (b) the *Ombudsman* considers, at any stage, that the complaint should be dismissed under DISP 3.3.1R(2) on the grounds that it is frivolous or vexatious.

consumer credit activity

any one of the following activities carried on by a *licensee* or *firm*:

- (a) <u>providing credit or otherwise being a creditor under a regulated consumer credit agreement;</u>
- (b) the bailment or (in Scotland) the hiring of goods or otherwise being an owner under a regulated consumer hire agreement;
- (c) <u>credit brokerage in so far as it is the effecting of</u> introductions of:
 - (i) <u>individuals desiring to obtain credit to persons</u> <u>carrying on a consumer credit business; or</u>
 - (ii) <u>individuals desiring to obtain goods on hire to</u> persons carrying on a consumer hire business;
- (d) <u>In so far as they relate to regulated consumer credit</u> <u>agreements or regulated consumer hire agreements:</u>
 - (i) debt-adjusting;

- (ii) <u>debt-counselling</u>;
- (iii) <u>debt-collecting</u>; or
- (iv) <u>debt administration;</u>
- (e) the provision of credit information services; or
- (f) the operation of a credit reference agency; where at the time of the act or omission complained of:
- (g) the *licensee* or *firm* was:
 - (i) covered by a standard licence under the Consumer Credit Act 1974 (as amended); or
 - (ii) authorised to carry on an activity by virtue of section 34(A) of that Act; and
- (h) the activity was carried on in the course of a business of a type specified in accordance with section 226A(2)(e) of the *Act*:

and expressions used in the Consumer Credit Act 1974 (as amended) have the same meaning in this definition as they have in that Act.

Consumer Credit Jurisdiction

the jurisdiction of the *Financial Ombudsman Service* resulting from section 226A of the *Act* which applies to *licensees*.

licensee

- (1) (in DISP 2 4 and FEES 5) a person who is not a firm and is:
 - (a) covered by a standard licence under the Consumer Credit Act 1974 (as amended); or
 - (b) <u>authorised to carry on an activity by virtue of</u> section 34(A) of that Act.

(2) (in DISP 1) a person within (1)(a) above.

Expressions used in that Act have the same meaning in this definition.

regulated consumer credit agreement

in accordance with section 8 of the Consumer Credit Act 1974 (as amended) an agreement between an individual "the debtor" and any other person "the creditor" by which the creditor provides the debtor with credit of any amount and which is not an exempt agreement for the purposes of that Act;

and expressions used in that Act have the same meaning in this definition.

regulated consumer hire agreement

in accordance with section 15 of the Consumer Credit Act 1974 (as amended) an agreement made by a person with an individual "the

hirer" for the bailment or (in Scotland) the hiring of goods to the hirer, being an agreement which

- (a) is not a hire-purchase agreement, and
- (b) is capable of subsisting for more than three months, and
- (c) is not an exempt agreement;

and expressions used in that Act have the same meaning in this definition.